



# COAL COUNTY

## **Financial Report**

For the fiscal year ended June 30, 2020



State Auditor & Inspector

#### COAL COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2020

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#### Cindy Byrd, CPA | State Auditor & Inspector

2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

December 4, 2023

#### TO THE CITIZENS OF COAL COUNTY, OKLAHOMA

Transmitted herewith is the audit of Coal County, Oklahoma for the fiscal year ended June 30, 2020. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

This report is a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A.1 et seq.) and shall be open to any person for inspection and copying.

Sincerely,

LISA HODGES, CFE, CGFM OKLAHOMA DEPUTY STATE AUDITOR & INSPECTOR

#### **Board of County Commissioners**

District 1 – Brock Jones District 2 – Nick Lee District 3 – Earnest "Buddy" Cottrell

#### **County Assessor**

Kandace Madden

#### **County Clerk**

Eugina Loudermilk

#### **County Sheriff**

Bryan Jump

#### **County Treasurer**

Gina McNutt

#### **Court Clerk**

LaDonna Flowers

#### **District Attorney**

Emily Redman

#### COAL COUNTY, OKLAHOMA FOR THE FISCAL YEAR ENDED JUNE 30, 2020

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FINANCIAL SECTION



#### Cindy Byrd, CPA | State Auditor & Inspector

2300 N. Lincoln Blvd., Room 123, Oklahoma City, OK 73105 | 405.521.3495 | www.sai.ok.gov

#### **Independent Auditor's Report**

TO THE OFFICERS OF COAL COUNTY, OKLAHOMA

#### **Report on the Financial Statement**

We have audited the total—all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Coal County, Oklahoma, as of and for the year ended June 30, 2020, and the related notes to the financial statement, which collectively comprise the County's basic financial statement as listed in the table of contents.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the regulatory basis of accounting described in Note 1, and for determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statement is prepared by Coal County using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Coal County as of June 30, 2020, or changes in financial position for the year then ended.

#### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the total receipts, disbursements, and changes in cash balances for all county funds of Coal County, as of and for the year ended June 30, 2020, in accordance with the basis of accounting described in Note 1.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the total of all county funds on the financial statement. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statement.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the financial statement.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2023, on our consideration of Coal County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial report is an integral part

of an audit performed in accordance with *Government Auditing Standards* in considering Coal County's internal control over financial reporting and compliance.

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Als Hodge

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LISA HODGES, CFE, CGFM OKLAHOMA DEPUTY STATE AUDITOR & INSPECTOR

November 15, 2023

**REGULATORY BASIS FINANCIAL STATEMENT** 

#### COAL COUNTY, OKLAHOMA STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES—REGULATORY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	Cas	Beginning h Balances ly 1, 2019	Receipts pportioned	]	Fransfers In	]	Transfers Out	Dis	bursements	Cas	Ending h Balances e 30, 2020
County Funds:											
County General	\$	329,479	\$ 1,395,563	\$	250,000	\$	250,000	\$	1,505,053	\$	219,989
County Highway Unrestricted		1,046,705	2,115,556		24,557		-		2,547,407		639,411
Resale Property		77,600	8,132		-		-		50,757		34,975
Health		486,993	279,153		-		-		262,194		503,952
County Sales Tax		2,058,141	-		91,482		1,933,957		215,666		-
Emergency Medical Service (EMS-522)-ST		10,978	58,778		40,387		-		70,000		40,143
Extension-ST		5,489	29,396		277,615		-		47,096		265,404
General Gov't-ST		40,252	167,325		187,246		91,799		295,831		7,193
Hospital-ST		91,482	490,198		-		91,482		459,980		30,218
Sheriff-ST		21,956	117,557		143,704		-		187,389		95,828
Solid Waste Management-ST		2,744	38,065		83,256		-		36,659		87,406
Rural Fire-ST		5,489	37,444		111,378		-		38,013		116,298
Senior Citizens-ST		4,574	24,516		210,717		-		73,539		166,268
Solid Waste Management		8,177	3,516		-		-		-		11,693
CDBG Home/Water Grant		600	6,250		-		-		6,250		600
County Donations		4,140	241,283		6,996		-		103,851		148,568
Sheriff Service Fee		162,281	103,429		-		-		157,513		108,197
Trash Cop		1,218	-		-		-		-		1,218
Treasurer Mortgage Certification		14,404	1,115		-		-		6,003		9,516
County Clerk Lien Fee		51,112	11,816		-		2,943		9,128		50,857
SO-5 Assessor		8,928	1		-		8,929		-		-
Assessor Revolving Fee		21,343	1,972		8,929		-		7,065		25,179
Use Tax-ST		387,947	204,775		-		-		204,361		388,361
County Sinking Fund		45	-		-		-		-		45
Hazard Mitigation		-	-		7,500		-		-		7,500
Emergency Management		35,874	15,499		-		24,557		8,418		18,398
Coal County Firefighters Association		1,333	-		-		-		-		1,333
Drug Court		86,296	65,865		-		76,282		75,879		-
Local Emergency Planning Committee		2,513	-		-		-		1,200		1,313
MD4 Cash Donation Health		1,294	-		-		-		-		1,294
County Bridge and Road Improvement		395,378	421,579		-		88,630		201,466		526,861
911 Phone Fees		23,553	71,926		-		-		61,355		34,124
Lodging Tax-ST		19,485	55		-		-		-		19,540
Reward Fund		62	-		-		-		-		62
OBF Donations for Court Areas		6,996	-		-		6,996		-		-
County Clerk Records Management and Preservation		-	15,420		2,943		-		13,516		4,847
Courthouse Improvement-ST		-	47,939		1,129,654		440,869		93,076		643,648
USDA Community Facility Assistance Grant		-	28,400		84,299		-		84,299		28,400
Community Development Block Grants Revolving Fund		-	775		150,000		-		27,205		123,570
REAP 19-035		-	8,253		15,000		-		8,503		14,750
REAP 20-013		-	-		40,869		-		-		40,869
REAP 20-038		-	-		23,373		-		-		23,373
REAP 20-040		-	 -		50,257		-		-		50,257
Total - All County Funds	\$	5,414,861	\$ 6,011,551	\$	2,940,162	\$	3,016,444	\$	6,858,672	\$	4,491,458

The notes to the financial statement are an integral part of this statement.

#### 1. Summary of Significant Accounting Policies

#### A. <u>Reporting Entity</u>

Coal County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical districts, libraries, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

#### B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included within the financial statement:

County General – accounts for the general operations of the government.

<u>County Highway Unrestricted</u> – accounts for state, local, and miscellaneous receipts and disbursements are for the purpose of constructing and maintaining county roads and bridges.

<u>Resale Property</u> – accounts for the collection of interest and penalties on delinquent ad valorem tax collections. Disbursements are to offset the expense of collecting delinquent ad valorem taxes.

 $\underline{\text{Health}}$  – accounts for monies collected on behalf of the county health department from ad valorem taxes and state and local revenues. Disbursements are for the operation of the county health department.

<u>County Sales Tax</u> – accounts for the apportionment, appropriation, and disbursement of sales tax collections in accordance with the sales tax ballot.

<u>Emergency Medical Service (EMS-522)-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of operating the EMS District.

<u>Extension-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of operating the OSU Extension office and 4-H services.

<u>General Gov't-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of general operations of the County.

<u>Hospital-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the operation, maintenance, and improvement of Coal County General Hospital and public acute healthcare purposes.

<u>Sheriff-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of operating the County Sheriff's office.

<u>Solid Waste Management-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of the county solid waste facility.

<u>Rural Fire-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of operating fire departments within the County.

<u>Senior Citizens-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of operating senior citizen centers within the County.

<u>Solid Waste Management</u> – accounts for trash collection fees received from the public and disbursement of funds for the disposal of household trash collected in the dumpsters located at the County's recycling center.

<u>CDBG Home/Water Grant</u> – accounts for federal grant monies received and disbursed for the establishment of a rural water department, as restricted by the grant agreement with the Oklahoma Department of Commerce.

<u>County Donations</u> – accounts for funds donated to Coal County to be disbursed specifically for the purpose for which the donation was made.

<u>Sheriff Service Fee</u> – accounts for the collection of fees and reimbursements for revenues such as: process fees, courthouse security, contracts for housing and feeding prisoners and disbursements as restricted by state statute.

 $\underline{\text{Trash Cop}}$  – accounts for grant monies received and disbursed for the prevention and investigation of illegal trash dumping, as restricted by the grant agreement.

<u>Treasurer Mortgage Certification</u> – accounts for the collection of fees by the Treasurer for mortgage tax certificates and the disbursement of the funds as restricted by state statute.

<u>County Clerk Lien Fee</u> – accounts for lien collections and disbursements as restricted by state statute.

 $\underline{SO-5 \ Assessor}$  – accounts for the collection of funding through the State of Oklahoma for computer equipment.

<u>Assessor Revolving Fee</u> – accounts for the collection and expenditure of fees collected by the County Assessor as restricted by state statute for the visual inspection program.

<u>Use Tax-ST</u> – accounts for the receipt of use tax from the Oklahoma Tax Commission and disbursed for the general operation of the County.

<u>County Sinking Fund</u> – accounts for debt service receipts derived generally from a special ad valorem tax levy and from interest earned on investments of cash not immediately required for debt service payments.

<u>Hazard Mitigation</u> – accounts for state and federal grant monies received and disbursed for the creation of a Hazard Mitigation Plan, as restricted by the grant agreement with the U.S. Department of Homeland Security.

<u>Emergency Management</u> – accounts for state and federal grant monies received and disbursed as restricted by the grant agreement.

<u>Coal County Firefighters Association</u> – accounts for annual dues collected prior to 2008 for a fire association comprised of eight (8) fire departments county-wide and disbursed for training and fire department supplies.

 $\underline{\text{Drug Court}}$  – accounts for federal grant monies, state monies, donations, and fees from participants and disbursed for the operation of the drug court.

<u>Local Emergency Planning Committee</u> – accounts for grant monies received and the disbursement of funds for emergency planning, training, and equipment.

<u>MD4 Cash Donation Health</u> – accounts for donations to be disbursed for the general operations of the county health department.

<u>County Bridge and Road Improvement</u> – accounts for state receipts and disbursements are for the purpose of maintaining bridges and roads.

<u>911 Phone Fees</u> – accounts for the collection of an emergency telephone fee collected by local service providers for the operations of the enhanced emergency telephone system.

<u>Lodging Tax-ST</u> – accounts for the excise tax collected on lodging to be used for the promotion and development of tourism in Coal County.

<u>Reward Fund</u> – accounts for the collection of fines issued by the County Sheriff's office for illegal trash dumping to be used for trash clean up and signs.

<u>OBF Donations for Court Areas</u> – accounts for donations received from the Oklahoma Bar Foundation to be used for updating the audio system and technology in the courtroom.

<u>County Clerk Records Management and Preservation</u> – accounts for a special fee collected on all documents filed of record in the County Clerk's office. Disbursements are restricted to activities related to preservation of records in the County Clerk's office.

<u>Courthouse Improvement-ST</u> – accounts for the collection of sales tax revenue. Disbursements are restricted for the purpose of improvements to the courthouse.

<u>USDA Community Facility Assistance Grant</u> – accounts for federal grant funds to construct, enlarge, extend, or otherwise improve community facilities providing essential services to rural residents.

<u>Community Development Block Grants Revolving Fund</u> – accounts for federal grant funds received from the Oklahoma Department of Commerce and disbursements are in accordance with the grant agreements.

<u>REAP 19-035</u> – accounts for state revenue received for the purpose of economic development.

REAP 20-013 - accounts for state revenue received for the purpose of economic development.

<u>REAP 20-038</u> – accounts for state revenue received for the purpose of economic development.

<u>REAP 20-040</u> – accounts for state revenue received for the purpose of economic development.

#### C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 allows Oklahoma counties to present their financial statement in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) or on a regulatory basis. The County has elected to present their financial statement on a regulatory basis

in conformity with Title 19 O.S. § 171, which specifies the format and presentation of such regulatory basis financial statements: county governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue with all other funds included in the audit presented in the aggregate in a combining statement. However, the County has elected to present all funds included in the audit in the Statement of Receipts, Disbursements, and Changes in Cash Balances—Regulatory Basis.

#### D. <u>Budget</u>

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved for the respective fund by office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

#### E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

#### 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt

property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. The County Treasurer, according to the law, shall give notice of delinquent taxes and special assessments by publication once a week for two consecutive weeks at any time after April 1, but prior to the end of September following the year the taxes were first due and payable. Unpaid real property taxes become a lien upon said property after the treasurer has perfected the lien by public notice.

Unpaid delinquent personal property taxes are usually published in May. If the taxes are not paid within 30 days from publication, they shall be placed on the personal tax lien docket.

#### **3.** Other Information

#### A. <u>Pension Plan</u>

<u>Plan Description</u>. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

<u>Funding Policy</u>. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

#### B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides postretirement health care benefits of up to \$105 each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

#### C. <u>Contingent Liabilities</u>

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; however, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

#### D. Sales Tax

#### Sales Tax of November 6, 2012

On November 6, 2012, the voters of Coal County approved a permanent one percent (1%) sales tax effective April 1, 2013. This sales tax is for the operation, maintenance, and improvement of Coal County General Hospital and public acute healthcare purposes. These funds are accounted for within the County Sales Tax fund and the Hospital-ST fund.

#### Sales Tax Of November 12, 2013

On November 12, 2013, the voters of Coal County approved the renewal and making permanent this one percent (1%) sales tax, beginning February 14, 2015. Proceeds of the tax are designated as follows: County General fund, 30%; County Sheriff and Security, 24%; OSU Extension and 4-H offices, 6%; Capital Improvements on county buildings, 14%; Emergency Medical Services (Ambulance), 12%; County Senior Citizens Centers, 5%; Rural Fire Departments, 6%; and Solid Waste and Recycling programs, 3%. These funds are accounted for in the following funds: County General, County Sales Tax, Courthouse Improvement-ST, Emergency Medical Service (EMS-522)-ST, Extension-ST, General Gov't-ST, Sheriff-ST, Solid Waste Management-ST, Rural Fire-ST, and Senior Citizens-ST.

#### E. Interfund Transfers

During the fiscal year, the County made the following transfers between cash funds:

- \$250,000 was transferred from the Courthouse Improvement-ST fund to the County General fund to meet requirements of appropriations in accordance with 68 O.S. § 3021.
- \$250,000 was transferred from the County General fund to the Courthouse Improvement-ST fund to repay the loans in accordance with 68 O.S. § 3021.
- \$24,557 was transferred from the Emergency Management fund to the County Highway Unrestricted fund to correct an apportionment error from the prior year.

- \$91,482 was transferred from the Hospital-ST fund to the County Sales Tax fund for a prior year error correction.
- \$7,500 was transferred from the General Gov't-ST fund to the Hazard Mitigation fund as a temporary loan.
- \$84,299 was transferred from the General Gov't-ST fund to the USDA Community Facility Assistance Grant fund as a temporary loan.
- \$15,000 was transferred from the County Bridge and Road Improvement fund to the REAP 19-035 fund as a temporary loan.
- \$50,257 was transferred from the County Bridge and Road Improvement fund to the REAP 20-040 fund as a temporary loan.
- \$23,373 was transferred from the County Bridge and Road Improvement fund to the REAP 20-038 fund as a temporary loan.
- \$150,000 was transferred from the Courthouse Improvement-ST fund to the Community Development Block Grants Revolving Fund as a temporary loan.
- \$40,869 was transferred from the Courthouse Improvement-ST fund to the REAP 20-013 fund as a temporary loan.

The County Commissioners approved the transfer of balances, totaling \$1,933,957 from the County Sales Tax fund to the following funds as part of the County's conversion to a new framework for the systematic reporting and accounting of county government transactions (Chart of Accounts):

- \$879,654 was transferred to the Courthouse Improvement-ST fund.
- \$40,387 was transferred to the Emergency Medical Service (EMS-522)-ST fund.
- \$277,615 was transferred to the Extension-ST fund.
- \$187,246 was transferred to the General Gov't-ST fund.
- \$111,378 was transferred to the Rural Fire-ST fund.
- \$143,704 was transferred to the Sheriff-ST fund.
- \$210,717 was transferred to the Senior Citizens-ST fund.
- \$83,256 was transferred to the Solid Waste Management-ST fund.

The following funds were consolidated as part of the County's conversion to a new framework for the systematic reporting and accounting of county government transactions (Chart of Accounts):

- \$8,929 was transferred from the SO-5 Assessor fund to the Assessor Revolving Fee fund.
- \$6,996 was transferred from the OBF Donations for Court Areas fund to the County Donations fund.
- \$2,943 was transferred from the County Clerk Lien Fee fund to the County Clerk Records Management and Preservation fund.
- \$76,282 was transferred from Drug Court fund to Drug Court fund a Trust and Agency fund.

SUPPLEMENTARY INFORMATION

#### COAL COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	General Fund							
		Budget		Actual	, 	Variance		
County Sheriff	\$	323,374	\$	323,258	\$	116		
County Treasurer		87,400		87,159		241		
County Commissioners		170,200		164,290		5,910		
County Clerk		117,700		117,590		110		
Court Clerk		116,200		115,556		644		
County Assessor		103,400		103,398		2		
Revaluation of Real Property		111,600		111,600		-		
General Government		396,883		388,841		8,042		
Excise - Equalization Board		3,500		2,744		756		
County Election Expense		61,711		61,557		154		
County Audit Budget Account		145,038		51,059		93,979		
Total Expenditures, Budgetary Basis	\$	1,637,006	\$	1,527,052	\$	109,954		

#### COAL COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES—BUDGET AND ACTUAL— BUDGETARY BASIS—HEALTH FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2020

		Health Fund						
	j	Budget		Actual	Variance			
Health and Welfare	\$	650,347	\$	243,684	\$	406,663		
Total Expenditures, Budgetary Basis	\$	650,347	\$	243,684	\$	406,663		

#### **1. Budgetary Schedules**

The Comparative Schedules of Expenditures—Budget and Actual—Budgetary Basis for the General Fund and the Health Fund presents comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Statement of Receipts, Disbursements, and Changes in Cash Balances because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

INTERNAL CONTROL AND COMPLIANCE SECTION



#### Cindy Byrd, CPA | State Auditor & Inspector

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#### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

#### TO THE OFFICERS OF COAL COUNTY, OKLAHOMA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the total—all county funds of the accompanying Statement of Receipts, Disbursements, and Changes in Cash Balances of Coal County, Oklahoma, as of and for the year ended June 30, 2020, and the related notes to the financial statement, which collectively comprise Coal County's basic financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated November 15, 2023.

Our report included an adverse opinion on the financial statement because the statement is prepared using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances – regulatory basis of the County as of and for the year ended June 30, 2020, on the basis of accounting prescribed by Oklahoma state law, described in Note 1.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered Coal County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of Coal County's internal control. Accordingly, we do not express an opinion on the effectiveness of Coal County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the

deficiencies described in the accompanying schedule of findings and responses to be material weaknesses: 2020-001, 2020-002, 2020-003, 2020-004, and 2020-006.

A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiency: 2020-005.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Coal County's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters regarding statutory compliance that we reported to the management of Coal County, which are included in Section 2 of the schedule of findings and responses contained in this report.

#### **Coal County's Response to Findings**

Coal County's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. Coal County's response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Alsa Hodge

LISA HODGES, CFE, CGFM OKLAHOMA DEPUTY STATE AUDITOR & INSPECTOR

November 15, 2023

## SECTION 1—Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

## Finding 2020-001 – Lack of County-Wide Internal Controls (Repeat Finding – 2012-001, 2013-001, 2018-001, 2019-001)

**Condition:** Through the process of gaining an understanding of the County's internal control structure, it was noted that county-wide controls regarding Control Environment, Risk Assessment, Information and Communication, and Monitoring have not been designed.

**Cause of Condition:** Policies and procedures have not been designed and implemented to address Control Environment, Risk Assessment, Information and Communication, and Monitoring.

Effect of Condition: Without an adequate system of county-wide controls, there is greater risk of a breakdown in control activities which could result in unrecorded transactions, undetected errors, or misappropriation of funds.

**Recommendation:** The Oklahoma State Auditor & Inspector's Office (OSAI) recommends that the County design and implement a system of county-wide procedures to address the importance of internal controls, to identify and address risks related to financial reporting and to ensure that information is communicated effectively. OSAI also recommends that the County design and implement monitoring procedures to assess the quality of performance over time. These procedures should be written policies and procedures and could be included in the County's policies and procedures handbook.

#### Management Response:

**Chairman of the Board of County Commissioners:** The County will work to develop policies and procedures and implement county-wide internal controls in order to monitor and protect the County from risks.

**County Clerk:** Internal controls will be addressed with all departments and we will work to develop adequate policies and procedures. Quarterly meetings will be held.

**County Treasurer:** We will work towards developing policies and procedures to implement for countywide internal controls.

**Criteria:** The United States Government Accountability Office's *Standards for Internal Control in the Federal Government* (2014 version) aided in guiding our assessments and conclusion. Although this publication (GAO Standards) addresses controls in the federal government, this criterion can be treated as best practices and may be applied as a framework for an internal control system for state, local, and quasi-governmental entities.

The GAO Standards – Section 1 – Fundamental Concepts of Internal Control – OV1.01 states in part:

#### Definition of Internal Control

Internal control is a process effected by an entity's oversight body, management, and other personnel that provides reasonable assurance that the objectives of an entity will be achieved.

Additionally, GAO Standards – Section 2 – Establishing an Effective Internal Control System – OV2.04 states in part:

#### Components, Principles, and Attributes

Control Environment - The foundation for an internal control system. It provides the discipline and structure to help an entity achieve its objectives.

Risk Assessment - Assesses the risks facing the entity as it seeks to achieve its objectives. This assessment provides the basis for developing appropriate risk responses.

Information and Communication - The quality information management and personnel communicate and use to support the internal control system.

Monitoring - Activities management establishes and operates to assess the quality of performance over time and promptly resolve the findings of audits and other reviews.

## Finding 2020-002 – Disaster Recovery Plan (Repeat Finding – 2010-002, 2012-002, 2013-002, 2018-002, 2019-002)

Condition: The following county offices do not have an up-to-date Disaster Recovery Plan:

- County Sheriff
- County Treasurer

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure all officials properly update their Disaster Recovery Plan.

**Effect of Condition:** The failure to have a current, formal Disaster Recovery Plan could result in the County being unable to function in the event of a disaster. The lack of an updated formal plan for each area could cause significant problems in ensuring that county business could continue uninterrupted.

**Recommendation:** OSAI recommends that each of the County offices continue to update and develop a Disaster Recovery Plan that addresses how critical information and systems within the office would be restored in the event of a disaster. The Disaster Recovery Plan should include the following:

- Current names, addresses, contact numbers of key county personnel and their roles and responsibilities of information services function.
- Listing of contracted service providers.
- Information on location of key resources, including back-up site for recovery operating system, application, data files, operating manuals, and program/system/user/documentation.
- Alternative work locations once IT resources are available.

In addition, OSAI recommends that all Disaster Recovery Plans be updated yearly and distributed to key personnel. To safeguard the document in times of disaster, a copy should be stored in a secure off-site location.

#### Management Response:

**County Sheriff:** I will work to develop/update our Disaster Recovery Plan and update it yearly. It will be distributed to key personnel and stored in a secure off-site location.

**County Treasurer:** I had a plan; I just did not update it for 2020 and give it to the County Clerk. I have made changes of names and numbers and gave it to the County Clerk and put it at an offsite location.

**Criteria:** An important aspect of internal controls is the safeguarding of assets which includes adequate Disaster Recovery Plans. Internal controls over safeguarding of assets constitute a process, affected by an entity's governing body, management, and other personnel, designed to provide reasonable assurance regarding prevention in a County being unable to function in the event of a disaster.

According to the standards of the Information Systems Audit and Control Association (CobiT Deliver and Support 4), information services function management should ensure that a written Disaster Recovery Plan is documented and contains the following:

- Guidelines on how to use the recovery plan;
- Emergency procedures to ensure the safety of all affected staff members;
- Roles and responsibilities of information services function, vendors providing recovery services, users of services and support administrative personnel;
- Listing of systems requiring alternatives (hardware, peripherals, software);
- Listing of highest to lowest priority applications, required recovery times and expected performance norms;
- Various recovery scenarios from minor to loss of total capability and response to each in sufficient detail for step by step execution;
- Training and/or awareness of individual and group roles in continuing plan;
- Listing of contracted service providers;
- Logistical information on location of key resources, including back-up site for recovery operating system, applications, data files, operating manuals, and program/system/user documentation;
- Current names, addresses, telephone numbers of key personnel;
- Business resumption alternatives for all users for establishing alternative work locations once IT services are available.

## Finding 2020-003 – Lack of Internal Controls Over the Reconciliation of Appropriation Ledger to General Ledger (Repeat Finding - 2010-010, 2012-008, 2013-008, 2018-003, 2019-003)

**Condition:** All funds on the County Clerk's appropriation ledger are not reconciled to the County Treasurer's general ledger on a monthly basis.

**Cause of Condition:** Policies and procedures have not been designed and implemented regarding a monthly reconciliation of the County Clerk's appropriation ledger to the County Treasurer's general ledger for all county funds.

**Effect of Condition:** This condition resulted in undetected errors. During the audit period, there were errors in fund balances due to miscommunication or no communication between the County Clerk and the County Treasurer. These errors could have been detected in a timely manner if the County Clerk's appropriation ledger was reconciled to the County Treasurer's general ledger on a monthly basis for all cash funds. In addition, this condition could result in unrecorded transactions, misstated financial reports, and misappropriation of funds.

**Recommendation:** OSAI recommends management take steps to ensure reconciliations are performed between all funds presented on the County Clerk's appropriation ledger and the County Treasurer's general ledger on a monthly basis. Reconciliations should be reviewed and approved by someone other than the preparer and documentation of reconciliations should be maintained.

#### Management Response:

**County Treasurer:** The County Clerk and I are completing monthly balancing sheets. We do balance most accounts but some we do not. We will continue to work on those accounts.

**County Clerk:** I am working with the Treasurer to reconcile our accounts so we can balance monthly going forward.

Criteria: The GAO Standards – Principle 16 – Perform Monitoring Activities: 16.05 states in part:

#### Internal Control System Monitoring

Management performs ongoing monitoring of the design and operating effectiveness of the internal control system as part of the normal course of operations. Ongoing monitoring includes regular management and supervisory activities, comparisons, reconciliations and other routine actions.

## Finding 2020-004 – Lack of Segregation of Duties Over the Payroll Process (Repeat Finding - 2010-006, 2012-007, 2013-007, 2018-005, 2019-005)

**Condition:** The County does not have an adequate segregation of duties to ensure that duties assigned to individuals are done so in a manner that would not allow one individual to control both the recording function and the procedures relative to the processing of a transaction.

**Cause of Condition:** Policies and procedures have not been designed and implemented with regard to segregation of duties and/or compensating internal controls over the payroll process.

Effect of Condition: This condition could result in unrecorded transactions, misstated financial reports, undetected errors, or misappropriation of funds.

**Recommendation:** OSAI recommends management be aware of this condition and determine if duties can be properly segregated. In the event that segregation of duties is not possible due to limited personnel, OSAI recommends implementing compensating controls to mitigate the risks involved with a concentration of duties. Compensating controls would include separating key processes and/or critical functions of the office and having management review and approval of accounting functions.

#### **Management Response:**

County Clerk: I will strive to enact a segregation of duties regarding the payroll process.

Criteria: The GAO Standards – Principle 10 – Design Control Activities – 10.03 states in part:

#### Segregation of Duties

Management divides or segregates key duties and responsibilities among different people to reduce the risk of error, misuse, or fraud. This includes separating the responsibilities for authorizing transactions, processing and recording them, reviewing the transactions, and handling any related assets so that no one individual controls all key aspects of a transaction or event.

Additionally, Principle 10 - Segregation of Duties states:

10.12 - Management considers segregation of duties in designing control activity responsibilities so that incompatible duties are segregated and, where such segregation is not practical, designs alternative control activities to address the risk.

10.13 - Segregation of duties helps prevent fraud, waste, and abuse in the internal control system. Management considers the need to separate control activities related to authority, custody, and accounting of operations to achieve adequate segregation of duties. In particular, segregation of duties can address the risk of management override. Management override circumvents existing control activities and increases fraud risk. Management addresses this risk through segregation of duties, but cannot absolutely prevent it because of the risk of collusion, where two or more employees act together to commit fraud.

10.14 - If segregation of duties is not practical within an operational process because of limited personnel or other factors, management designs alternative control activities to address the risk of fraud, waste, or abuse in the operational process.

## Finding 2020-005 – Lack of Internal Controls Over Information Technology – County Clerk and County Treasurer (Repeat Finding – 2010-003, 2012-003, 2013-003, 2018-006, 2019-006)

**Condition:** Upon review of the computer systems within the office of the County Clerk and County Treasurer, it was noted that there does not appear to be adequate internal controls in place to safeguard data from unauthorized modification, loss, or disclosure. The specifics of the condition have been sanitized to protect the County pursuant to the provision of 51 O.S. § 24A.28.

Cause of Condition: Policies and procedures have not been designed and implemented to prevent unauthorized access to data.

Effect of Condition: This condition could result in compromised security for computers, computer programs, and data.

**Recommendation:** OSAI recommends the County comply with best practices presented in the criteria. The specifics of the recommendation have been sanitized to protect the County pursuant to the provision of 51 O.S. § 24A.28.

#### Management Response:

County Clerk: Our office will strive to ensure adequate internal controls over IT.

**County Treasurer:** I have corrected this issue. (The specifics of the management response have been sanitized to protect the County pursuant to the provision of 51 O.S. § 24A.28.)

**Criteria:** According to the standards of the Information Systems Audit and Control Association (CobiT, Deliver and Support Ds5), the need to maintain the integrity of information and protect IT assets requires a security management process. This process includes establishing and maintaining IT security roles and responsibilities, policies, standards, and procedures. Security management also includes performing security monitoring and periodic testing and implementing corrective actions for identified security weaknesses or incidents. Effective security management protects all IT assets to minimize the business impact of security vulnerabilities and incidents.

## Finding 2020-006 - Lack of Internal Controls Over Presentation of Financial Statement (Repeat Finding - 2019-008)

**Condition:** The County has not designed and implemented internal controls for the presentation of the County's financial statement. During the review and reconciliation of the financial statement as initially prepared by the County, the following misstatements were noted:

#### COAL COUNTY, OKLAHOMA SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	Beginning Cash Balances July 1, 2019	Receipts Apportioned	Transfer In	Transfer Out	Disbursements	Ending Cash Balances June 30, 2020
Initial	\$5,414,861	\$6,287,714	\$1,195,855	\$1,195,855	\$7,133,428	\$4,569,147
Amended	5,414,861	5,945,686	<u>2,940,162</u>	2,940,162	6,782,793	4,491,458
Variance	<u>\$</u>	<u>\$ 342,028</u>	<u>(\$1,744,307</u> )	<u>(\$1,744,307</u> )	<u>\$ 350,635</u>	<u>\$ 77,689</u>

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure the County's financial statement is accurately presented.

Effect of Condition: This condition resulted in inaccurate reporting of receipts apportioned, transfers, disbursements, and ending cash balances presented on the financial statement.

**Recommendation:** OSAI recommends the County design and implement procedures to ensure amounts are reported accurately on the financial statement.

#### Management Response:

**Chairman of the Board of County Commissioners:** The County will develop procedures to ensure that the financial statement is reported correctly.

**County Treasurer:** I will try to do better with this new program to make sure balances are correct. I was not aware that these were not correct.

**Criteria:** The County is required to present a financial statement for each fiscal year ended June 30. Title 19 O.S. § 171 states, in part, "Unless the county elects to prepare its financial statement in accordance with Generally Accepted Accounting Principles as prescribed by the Governmental Accounting Standards Board, the county shall present their financial statements in a regulatory basis of accounting."

The limitations of the auditor are described in the American Institute of Certified Public Accountants Clarified Statements on Auditing Standards AU-C § 210, which states, in part: "The concept of an independent audit requires that the auditor's role does not involve assuming management's responsibility for the preparation and fair presentation of the financial statements or assuming responsibility for the entity's related internal control and that the auditor has a reasonable expectation of obtaining the information necessary for the audit insofar as management is able to provide or procure it. Accordingly, the premise is fundamental to the conduct of an independent audit."

SECTION 2—This section contains certain matters not required to be reported in accordance with *Government Auditing Standards*. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

#### Finding 2020-007 – Lack of Internal Controls and Noncompliance Over Temporary Transfers

**Condition:** During the audit period, the County made several temporary transfers that were not paid back within the fiscal year as required by state statute. These transfers totaled \$371,298 and are as noted:

- \$84,299 was transferred from the General Gov't-ST fund to the USDA Community Facility Assistant Grant fund.
- \$7,500 was transferred from the General Gov't-ST fund to the Hazard Mitigation fund.
- \$15,000 was transferred from the County Bridge and Road Improvement fund to the REAP 19-035 fund.
- \$50,257 was transferred from the County Bridge and Road Improvement fund to the REAP 20-040 fund.
- \$23,373 was transferred from the County Bridge and Road Improvement fund to the REAP 20-038 fund.
- \$150,000 was transferred from the Courthouse Improvement-ST fund to the Community Development Block Grants Revolving Fund.
- \$40,869 was transferred from the Courthouse Improvement-ST fund to the REAP 20-013 fund.

**Cause of Condition:** Policies and procedures have not been designed and implemented to ensure compliance with state statute regarding temporary transfers between funds.

Effect of Condition: This condition resulted in noncompliance with state statute and could result in unrecorded transactions, undetected errors, misappropriation of funds, inaccurate records, and incomplete information.

**Recommendation:** OSAI recommends the County design and implement procedures to ensure the temporary transfers are paid back within the fiscal year transferred in accordance with state statute.

#### Management Response:

**Chairman of the Board of County Commissioners:** The County will work to develop procedures to ensure the temporary transfers are transferred back in a timely manner in accordance with state statute.

County Clerk: We will strive to improve compliance over the temporary transfer process.

**Criteria:** The GAO Standards - Section 2 – Establishing an Effective Internal Control System – OV2.23 states in part:

#### *Objectives of an Entity – Compliance Objectives*

Management conducts activities in accordance with applicable laws and regulations. As part of specifying compliance objectives, the entity determines which laws and regulations apply to the entity. Management is expected to set objectives that incorporate these requirements.

Title 68 O.S. § 3021 states in part, "Fourth: If at any time during the budget year it appears to the county treasurer that there is temporarily insufficient money in a particular fund to meet the requirements of appropriation in the fund, the excise board, upon request of the county treasurer and upon notification to the county commissioners, may temporarily transfer money from one fund to any other fund with the permission of the county officer in charge of the fund that the money will be temporarily transferred from. No transfer shall be made from the debt service fund to any other fund except as may be permitted by the terms of the bond issue or applicable law. Any funds temporarily transferred shall be repaid to the original fund from which they were transferred within the fiscal year that the funds were transferred."





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